

12

26

Figure 1 shows a 15-puzzle state represented as a 15x15 grid of dots. The dots are arranged in a pattern that resembles a sparse, irregular shape, possibly representing a specific configuration of the puzzle.

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PAGE NO. 1

25

1. UNHCR MISSION FROM HEADQUARTERS IN GENEVA VISITED PAKISTAN
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MAY 19-23 TO STUDY AFGHAN REFUGEE SITUATION AND CALLED ON CHARGE
MAY 20. THE TWO OFFICIALS, MR. CUENOD, DEPUTY DIRECTOR
ASSISTANCE, AND MR. JTKAN, PROGRAM OFFICER, WERE ACCOMPANIED
BY UNDP RESREP. MICHAEL PRIESTLY, WHOSE AGENCY RE-
PRESENTS UNHCR HERE.

2. MISSION MEMBERS EXPLAINED THEY ARE HERE AT BEHEST OF GOP TO INVESTIGATE NEEDS OF MORE THAN 60,000 AFGHAN REFUGEES ACKNOWLEDGED TO BE IN PAKISTAN (GOP HAS SINCE

TEXT OF TELEGRAM 79ISLAMA005995

SAID 80,000). GOP IS HANDLING VISIT THROUGH MINISTRY OF FINANCE AND PLANNING, WITH MFA AND INTERIOR TAKING PERIPHERAL ROLE IN MEETINGS. CUENOD SAID GOP HANDLING REFUGEE SITUATION "AS AN AID PROGRAM RATHER THAN A POLITICAL MATTER."

3. CUENOD TOLD CHARGE THAT UNHCR DOES NOT, RPT NOT, MAKE CASH GRANTS TO GOVERNMENTS FACED WITH THIS TYPE PROBLEM. WHILE HE HAD NOT YET HELD IN-DEPTH DISCUSSIONS WITH GOP, HE BELIEVED GOVERNMENT WILL REQUEST JUST THAT. IN LIEU OF CASH, UNHCR CAN LEND FINANCIAL ASSISTANCE TO WELL-PLANNED AND DEFINED PROGRAMS PUT TOGETHER BY HOST GOVERNMENT. SPECIFICALLY CUENOD MENTIONED: SHELTER (PERHAPS THROUGH LOCALLY CONTRACTED TENT-MAKING); MEDICAL PROGRAM; ELEMENTARY EDUCATION; AND FEEDING PROGRAM (PERHAPS USING WFP FACILITIES).

4. UNHCR OFFICIALS SAID THEY PLANNED TO VISIT NORTH WEST FRONTIER PROVINCE (NWFP) 21 MAY TO SEE REFUGEE CAMPS, AS WELL AS TRIBAL AREAS ALONG BORDER WHERE REFUGEES ARE LIVING IN VILLAGES WITH KINSMEN. UNHCR OFFICIALS REPETATED WHAT WE ALREADY KNEW I.E., THE GOP WANTS TO GIVE THE REFUGEE SITUATION, AND ANY INTERNATIONAL ASSISTANCE THERETO, MINIMAL PUBLICITY AND TO KEEP ANY INTERNATIONAL ASSISTANCE LIMITED OFFICIAL USE.

PAGE 03 ISLAMA 05995 262213Z

IN THE TECHNICAL MINISTRIES RATHER THAN THE MORE POLITICAL MFA.

5. SECRETARY IN THE GOP MINISTRY OF FRONTIER, NORTHERN AREAS AND KASHMIR AFFAIRS, EJAZ NAIK, TOLD POLCOUNS MAY 23 THAT UNHCR TEAM TOURED ALL REFUGEE CAMPS OF INTEREST TO THEM IN NWFP. THEY DID NOT, HOWEVER, VISIT BALUCHISTAN DUE TO LACK OF TIME. NAIK ALSO SAID THIS INITIAL TEAM WILL BE FOLLOWED-UP BY ANOTHER GROUP WHICH, APPARENTLY, WILL GRAPPLE WITH THE DETAILS OF WHATEVER PROGRAM IS PUT TOGETHER.

6. DEP UN RESREP. HANS VON SPONECK, CONFIRMED TO EMBOFF MAY 24 (AFTER DEPARTURE OF TEAM) SUBSTANCE OF NAIK'S INFORMATION BUT POINTED OUT THAT CERTAIN PRECONDITIONS MUST BE MET BEFORE ANY PROGRAM IS BEGUN. THE HIGH COMMISSIONER FOR REFUGEES WILL, HE SAYS, REVIEW THE INTIAL TEAMS REPORT AND MUST GIVE APPROVAL BEFORE ANYTHING MORE IS DONE. ALSO, THE GOP MUST AGREE TO A FEW DEMANDS MADE BY THE TEAM, INCLUDING MOVING ALL REFUGEE CAMPS "A SAFE DISTANCE" FROM THE AFGHAN BORDER AND GUARANTEEING UN FREE ACCESS TO ALL SUCH CAMPS. WHEN THESE PRECONDITIONS ARE MET, THE SECOND UNHCR TEAM WILL COME TO SET UP AN OFFICE, DETERMINE PRIORITIES, COORDINATE VARIOUS UN AGENCIES' PARTICIPATION, ESTABLISH BUDGETS, ETC. IF ALL GOES WELL VON SPONECK ESTIMATES THE PROCESS COULD BE UNDER-

12

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